



# Cumberland County

## Board of Commissioners

### Meeting Minutes - Final

27 Northport Dr  
Portland, ME 04103

The Board meets on the third Monday of each month at 5:30pm in the Sebago Lake Room unless otherwise noted.

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**Monday, July 21, 2025**

**5:30 PM**

**Sebago Meeting Room, 27 Northport  
Dr, Portland ME 04103**

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#### **CALL TO ORDER**

The Board of Commissioners met for their regularly scheduled meeting at the Cumberland County Courthouse in the Sebago Lake Conference Room, the meeting was called to Order by Chair Stephen Gorden at 5:31 PM.

#### **ATTENDANCE**

##### **County Staff:**

James Gailey, County Manager  
Alex Kimball, Deputy County Manager  
Amy Jennings, Director of Human Resources  
Don Goulet, Human Resources Director  
Katharine Cahoon, Admin and Special Projects  
Kevin Joyce, County Sheriff  
Brian Pellerin, Chief Deputy

**Present:** 5 - Chair Stephen Gorden, Vice Chair Patricia Smith, Commissioner Jean-Marie Caterina, Commissioner Tom Tyler, and Commissioner James Cloutier

#### **PLEDGE OF ALLEGIANCE**

#### **APPROVAL OF THE MINUTES**

[CD 25-019](#) Approval of the minutes, June 16, 2025, meeting of the Board of Commissioners

*A motion was made by Commissioner Caterina, seconded by Commissioner Cloutier, that this Minutes Report be APPROVED. The motion carried by a unanimous vote.*

#### **INFORMATIONAL REPORT/PRESENTATIONS**

There were no Informational Reports.

Commissioner Smith stated that there was a listening session on July 9, 2025 that was held with the public that was attended by her, Commissioner Cloutier and County Manager Jim Gailey to receive the public's concern. The listening session had two Commissioners present and was not a public meeting requiring a notice, it was a listening session where information was received and no action was taken.

**COMMENTS FROM THE PUBLIC**

The Board Chair will limit comments to three (3) minutes per speaker.

Commissioner Smith stated that there was a listening session that was held with the public that was attended by her, Commissioner Cloutier and County Manager Jim Gailey to receive the public's concern. The listening session had two Commissioners present and was not a public meeting requiring a notice, it was a listening session where information was received and no action was taken.

Prior to opening the public comment period, Chair Gorden reviewed the procedures for receiving public comment stating that if the procedures were not reasonably followed, that the meeting would be recessed.

Public Comment Period was opened at 5:36 pm, a short 10 minute break around 7:00 pm and Chair Gorden closed the Public Comment Period around 7:55 pm by officially recessing the meeting around 8:13 pm.

The following members from the public spoke regarding their concerns about the Jail Inmate contract between Cumberland County and the Federal Government, specifically the operation of the Immigration and Customs Enforcement (ICE) in the community. The following speakers voiced their opposition to the Federal Government contract citing concerns about ICE operations and human rights abuses similar to Nazi occupied Germany, the impact on the community particularly the wellbeing of children; the moral and ethical violations; and that the contract does not align with the values of the community.

Deborah McNally, Portland; Todd Creech, Portland; Roger Bishop, Cape Elizabeth; Margeaux Lavoie, Portland; Brody Wood, Maine; Ashley Schumacher, Freeport; John Vozella, Raymond; Marcia Salem, Cape Elizabeth; Laura Rosen, Portland; April Caricio, Maine; Issa Maldoon, Portland; Ken Winship, Falmouth; Jessie Maldoon, Portland; Jane Levis, Portland; Val, Gray; Jesse McCain, Maine; Streeta Ratoute, Portland; Kate Vaughn, Portland; Jennifer Bogs, Portland; Hector Frankian, Portland; Audriana Diaz, New Gloucester; Katherine Kilcullen, Portland; Heather, Limington; Cassidy Stevenson, Portland; Elyse, Portland; Melissa Man, Portland; Kelly, Portland; Teresa Lee, Portland; Glinis, Portland; Ally Day, Portland; Lucy Schulman, Portland; Em Burnett, Portland; Dela Murphy, Portland; Dugan Murphy, Portland; Claire, Portland; Elana Cohen, Portland; Sylvia Schwarz, Portland; Jessica Parks McKinney, Portland; Walks Tall Keith, Portland; Elle Darcy, Portland; Constantinos, North Yarmouth; Denise Schwarz, Scarborough; Malvina Gregory, Portland; Remy, Brunswick; Will, Brunswick; Erica, Portland; Stacia Brezinski, Portland;

Members from the public Nancy Marowitz, Portland, and Robert Krishmen, Portland; Portland, urged caution that cancelling the contract would have different consequences. They shared concerns that ICE would continue to make arrests and cancelling the contract would deprive arrested individuals from access to their families; access to local attorneys to get bond; and access to resources under a local regulated jail versus a private or out of state detention center.

**CONSENT AGENDA****Approval of the Consent Agenda**

*A motion was made by Commissioner Cloutier, seconded by Commissioner Caterina, to approve the Consent Agenda. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

[25-062](#) Approve agreement for Law Enforcement Services by and between the Cumberland County Sheriff's Office, Board of County Commissioners and Maine School Administrative District #61 from August 2025 to June 2026.

*This Order was APPROVED.*

[25-063](#) Approve agreement for Law Enforcement Services by and between the Cumberland County Sheriff's Office, Board of County Commissioners and the inhabitants of the Town of Harrison for July 1, 2025 to June 30, 2026.

*This Order was APPROVED.*

[25-064](#) Approve agreement for Law Enforcement Services by and between Cumberland County, the Cumberland County Sheriff, and the inhabitants of the Town of Standish for July 1, 2025 to June 30, 2026.

*This Order was APPROVED.*

[25-065](#) Cumberland County Sheriff's Office Outside Agency Commissions April - May 2025

*This Order was APPROVED.*

[25-066](#) Cumberland County Sheriff's Office Outside Agency Commissions June 2025

*This Order was APPROVED.*

[25-067](#) Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Bridgton from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-068](#) Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Casco from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-069](#) Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Chebeague Island from July 1, 2025 - June 30, 2026.

*This Order was APPROVED.*

[25-070](#) Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and

the Town of Frye Island from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-071](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Gorham from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-072](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Harrison from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-073](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Harpswell from July 1, 2025 - June 30, 2026.

*This Order was APPROVED.*

[25-074](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Long Island from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-075](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Naples from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-076](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of New Gloucester from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-077](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Pownal from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-078](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Raymond from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-079](#)

Authorize the County Manager to sign the General Assistance contract between the Town of Raymond and Cumberland County.

*This Order was APPROVED.*

[25-080](#)

Authorize the County Manager to sign the 3-year Regional Assessing contract between the Town of Yarmouth and Cumberland County.

*This Order was APPROVED.*

[25-081](#)

Authorization for the County Manager to enter into a communications services contract between the Cumberland County Regional Communications Center and the Town of Baldwin from July 1, 2025 - June 30, 2028.

*This Order was APPROVED.*

[25-082](#)

Approval of a Two Year Contract Renewal between Cumberland County Jail and Dynamic Medical Works, LLC, for consultation services from October 1, 2025 to September 30, 2027.

*This Order was APPROVED.*

## NEW BUSINESS

[25-083](#)

Adoption of Successor Collective Bargaining Agreement with the Cumberland County Communications Association January 1, 2025 - June 30, 2026.

*A motion was made by Commissioner Cloutier, seconded by Commissioner Caterina, that the Order be APPROVED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

[25-086](#)

Authorization for the County Manager or his designee to execute the Change Order between Landry French Construction and Cumberland County for the renovation of the old jail medical facility.

Commissioner Smith stated that Landry and French has done a great job with the project, and is glad that the county has the opportunity to use the contingency funds to transform the jail. Commissioner Cloutier added that Landry French have always been great partners and participated in extensive projects.

*A motion was made by Vice Chair Smith, seconded by Commissioner Cloutier, that the Order be APPROVED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

25-087

Authorization for the County Manager to execute the Tenth Amendment to the Armor Heath of Cumberland County, LLC for Jail Medical Services.

Commissioner Smith stated that she is glad the county is committed to improving the jail operations and providing the medical support needed to make it a first rate jai through the medical insurance contract. Chair Gorden added that the cost of \$4.3 million for the medical insurance contract is big and the State of Maine will probably award counties \$4 million through their mandates.

*A motion was made by Vice Chair Smith, seconded by Commissioner Cloutier, that the Order be APPROVED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

## COMMENTS FROM THE EXECUTIVE STAFF

Human Resources Director Amy Jennings stated that after tonight's meeting the Dispatch Agreement will be completed. The Teamsters Supervisor Corrections Agreement has been completed and the guidance has been implemented. There is a tentative agreement with the National Corrections Union, the Patrol agreement will be discussed in Executive Session tonight. Regarding hiring, as of August 4, there are 86 active correction officers compared to 2021. The new budget requires 97, and HR is focusing on hiring efforts. Commissioner Smith asked what year there were 58 corrections officers, HR Director Jennings stated it started in 2022.

Assistant County Manager Alex Kimball shared that it has been a pleasure to work with everyone. He stated that he is looking forward to watching the county grow in the future. He thanked the commissioners and stated that it's been an absolute pleasure to serve them.

County Sheriff Kevin Joyce stated that hiring continues and that he and some of his command staff are meeting with the Portland Adult Ed to help with hires that use English as a second language. He noted that it was unclear if reading comprehension could be preventing field officers from signing off on training of new hires because of the safety concerns.

## COMMENTS FROM THE COUNTY MANAGER

County Manager Gailey spoke and acknowledged Assistant County Manager Alex Kimball's contributions, and congratulated him on his tenure with the county. County Manager Gailey stated that Deputy County Manager Kimball started in January of 2013 and departing from the county next Friday. He shared that Deputy County Manager Kimball was a fast learner and quickly knew the financial systems of the county better than anyone. County Manager Gailey stated that Deputy County Manager Kimball had a thorough understanding of each department and was an excellent mentor to him when he first started with the county as the Assistant County Manager. County Manager Gailey stated that Deputy County Manager Kimball's departure will be a loss for the county and he wished Deputy County Manager Kimball the best of luck.

## COMMENTS FROM THE COUNTY COMMISSIONERS

Commissioner Cloutier congratulated Deputy County Manager Kimball and wished him the very best. He noted that Deputy County Manager Kimball was a stabilizing factor upon being hired. He stated that in addition to being a good resource, Deputy County Manager Kimball

was always pleasant to work with. Commissioner Cloutier congratulated Deputy County Manager Kimball on returning to Bar Harbor and noted that 50 years ago he was a travel counselor and used to guide tourists. Commissioner Cloutier commented on the public comment period, could more information be gathered about Border Patrol and ICE detainees that are being brought into the Jail? Information should include who is being brought in and their probable cause, as the Board should be aware if misconduct is occurring. If the Board needs to act, they will have information to help guide their decision. Additionally, it might encourage public safety officers to go to New Hampshire instead of Cumberland County given the level of public exposure. He stated that the Board had entertained the idea of organizing a policy workshop for the Commissioners. He would like the Sheriff's Office and the University of Maine to attend regarding immigration law. He noted that there are many organizations that provide legal representation and counseling to people that have been detained at the jail. He would like to make those resources available to those detained if it's appropriate.

Commissioner Caterina stated that she worked with Deputy County Manager Kimball for less than six months and had heard nothing but good things about him. She congratulated him on his new transition to Bar Harbor. She commented on the public hearing period and stated that she hears them and supports Commissioner Cloutier's idea of having a policy workshop. The workshop would allow experts in the field to recommend a path forward. She stated that she is not happy with ICE and reminded the public that what goes up must come down and the world goes round and round. Commissioner Caterina suggested to the Board that when she was on the Scarborough Town Council, public comment period was limited to an hour.

Commissioner Tyler recalled that he met Deputy County Manager Kimball when he was Civic Center Trustee at Disney's Ice Escapades. He said that Deputy County Manager Kimball was always very helpful and very knowledgeable. Commissioner Tyler wished Deputy County Manager Kimball the best up in Down East. He stated that regarding the public comment received, he would like to have a workshop to hear more on the issue. He agreed with Commissioner Cloutier that by providing more legal representation, he would like to learn more about what's involved in the legalization process. He would like to hear more about the best way to help because he is unsure.

Commissioner Smith stated that Deputy County Manager Kimball represents institutional knowledge and has been a rock for the County. Commissioner Smith commented that she has watched Deputy County Manager Kimball mentor Finance Director Theresa Grover who is now on her own journey. Commissioner Smith stated that Deputy County Manager Kimball always does a great job and has always been very kind and knowledgeable. She noted the undertaking of 27 Northport, which was a massive project, was very successful thanks to his guidance. Commissioner Smith thanked Deputy County Manager Kimball for everything that he did and contributed to the County. Regarding the public comment period, Commissioner Smith stated that she is overall an idealist. She recommended that everyone should cut each other a little slack because it's a passionate issue that people get passionate about. She agreed with Commissioner Cloutier that it would be beneficial to learn more, especially knowing who is at the jail and their charges would be useful data to have. She noted that the Board is accountable for what is happening, there are a lot of unknowns, and the Board needs to know if people are coming weekly or daily or from other states to the County Jail. She shared that the listening session was informative and there was a set amount of time. She would like to have a similar meeting and learn more from different people. She encouraged

the Board to stay positive.

Chair Gorden shared that he appreciated the respect that the majority of the attendees showed, especially at the beginning. He noted that they showed sincerity and belief about what they believe happened. He agreed that the Board needs to see the other side of that issue, what kind of resources are being used already and are available. He asked the Sheriff if he had collected information based on the listening session. Sheriff Joyce confirmed that he collected some data, the average stay of an ICE inmate is 20.9 days. He confirmed that the Jail is also working very diligently with ILAP and USM Law School. The organizations are allowed access to inmates and the jail facilitates as much as possible with limited staff. They are also working with the ACLU, Zach Hayden, since the current administration began in January. Sheriff Joyce added that he has also been in contact with Mainers for Humane Immigration. He will start to gather the requested information and has already been working with ICE to for information regarding where inmates are from. Commissioner Cloutier asked if they receive a copy of the warrant, Sheriff Joyce confirmed that they do but the warrants differ in that they're sometimes signed by an ICE Investigator instead of a Justice of the Peace or Judge. Chair Gorden thanked the Sheriff for the information. Chair Gorden addressed Deputy County Manager Kimball and thanked him for his service. He also thanked Deputy County Manager Kimball, without Deputy County Manager Kimball, the county would not have County Manager Gailey. He addressed the public comment period and shared that the Board was attempting to take into consideration the public's concern. However, he felt discouraged because the public was losing respect for the Board and losing respect for themselves. He stated that he hoped the Board would be more connected moving forward.

## EXECUTIVE SESSION

[25-084](#)

Authorization for the County Commissioners to enter into Executive Session pursuant to 1 M.R.S.A. §405(6)(A) for the County Manager's annual evaluation.

*Time Into Executive Session:*

*8:40 pm*

*A motion was made by Commissioner Cloutier, seconded by Commissioner Caterina, that the Executive Session be APPROVED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

*Time out of Executive Session:*

*10:35 pm*

*A motion was made by Vice Chair Smith, seconded by Commissioner Tyler, that the Executive Session be CONCLUDED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

[25-085](#)

Authorization for the County Commissioners to enter into Executive Session in accordance with 1 M.R.S.A. §405 (6)(D) for the opportunity to discuss contract negotiations with the Teamsters Law Enforcement.

*Time Into Executive Session:*

*8:40 pm*

*A motion was made by Commissioner Cloutier, seconded by Commissioner Caterina, that the Executive Session be APPROVED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

*Time out of Executive Session:*

*10:35 pm*

*A motion was made by Commissioner Cloutier, seconded by Commissioner Caterina, that the Executive Session be CONCLUDED. The motion carried by the following vote:*

**Yes:** 5 - Chair Gorden, Vice Chair Smith, Commissioner Caterina, Commissioner Tyler, and Commissioner Cloutier

**No:** 0

**Next Meeting:**

## **ADJOURNMENT**

*A motion was made by Stephen Gorden, seconded by Tom Tyler, to ADJOURN the meeting. The motion carried by a unanimous vote.*